

Form 2930-2
(June 2026)UNITED STATES
DEPARTMENT OF THE INTERIOR
BUREAU OF LAND MANAGEMENT
SPECIAL RECREATION PERMIT

(16 U.S.C. 6801 et seq., 43 U.S.C. 1701 et seq., 43 CFR Group 2930)

Permit No.

NVW03500-25-02

BLM Issuing Office

Black Rock Field OfficePermittee **Burning Man**Authorized Representative **Marnee Benson, Charlie Dolman, Marian Goodell, Adam Belsky, Juho Parkkinen**

Address

**660 Alabama Street, 4th Floor
San Francisco, CA 94110**Phone Number **(415) 865-3800**Email Address **charlie.dolman@burningman.org**

Fax Number

Web Site **www.BurningMan.org**Permit is for (check all that apply): ☐ Commercial Use ☐ Competitive Use ☐ Organized Group Activity or Event ☒ VendingDate Issued **07/24/2025** Date Expires **10/05/25** (Terms greater than one year subject to annual validation)Seasonal or other period of use limitations **No Driving on Playa While WET**Permit Fee Formula **Commercial: Greater of \$130/year or 3% of gross revenue**

If other, specify:

Assigned Sites (commercial only): ☒ None

No. of Assigned Sites subject to fees

Special Area Fees Apply: ☐ Yes ☒ No

Special Area Fee

Minimum insurance coverage requirements **High Risk: \$1,000,000 per occurrence, \$2,000,000 annual aggregate**

Permit is valid only if a current Certificate of Insurance, listing the United States of America as additional insured, is on file with the issuing BLM Office.

Post use report due date(s) **January 30, 2026**Bond Requirement: ☒ None

Bond Amount

Purpose and activities authorized

2025 Burning Man Event

Approved Area of Operation

2025 Burning Man Event Area - Closure area within the Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area**Certification of Information:** I certify use of this permit will be as per the operating plan on file with the BLM. I acknowledge I am required to comply with any conditions required by the BLM including the General Terms and Permit Stipulations listed on the following pages of this form and any additional stipulations which may be attached.Additional Stipulations are attached: ☒ Yes ☐ No

CC8A108E12454F0

(Permittee Signature)

7/23/2025

(Date)

Approved and issued for the conduct of permitted activities and locations shown on this permit and in conformance with the operating plan. Permit is subject to General Terms and Permit Stipulations and any additional stipulations attached.

Jonah Blustain

(BLM Authorized Officer Printed Name)


(BLM Authorized Officer Signature)07/23/2025
(Date)

GENERAL TERMS AND PERMIT STIPULATIONS

- A. Compliance with laws, regulations, and other legal requirements.** The Permittee shall comply with all Federal, State, and local laws, ordinances, regulations, orders, postings, or written requirements applicable to the area or operations covered by the Special Recreation Permit (SRP). The Permittee shall ensure that all persons operating under the authorization have obtained all required Federal, State, and local licenses, certifications, or registrations. The Permittee shall ensure compliance with these requirements by all agents of the Permittee and by all clients, customers, participants, and spectators under the Permittee's supervision.

- B. Modification, Suspension, Termination.** An SRP authorizes specific uses of the public lands and related waters and when circumstances warrant, the permit may be modified by the BLM at any time, including modifying or limiting the amount of use. The Authorized Officer may suspend or terminate an SRP if necessary to protect public resources, health, safety, the environment, or because of non-compliance with permit stipulations. Actions by the BLM to suspend or terminate an SRP are appealable.

- C. Permit Value & Operating Rights.** No value shall be assigned to or claimed for the permit, or for the occupancy or use of Federal lands or related waters granted thereupon. The permit is not to be considered property on which the Permittee shall be entitled to earn or receive any return, income, price, or compensation, and may not be used as collateral for a loan. In the event of default on any mortgage or other indebtedness such as bankruptcy, creditors shall not succeed to the operating rights or privileges of the Permittee's SRP. This permit, which can be suspended or terminated, is not a contract or a lease, but rather a Federal license.

- D. Non-Exclusive Use.** Unless expressly stated, the SRP does not create an exclusive right to use an area by the Permittee. The Permittee shall not interfere with other valid uses of the Federal land by other users. The United States reserves the right to use any part of the area for any purpose.

- E. Subcontracting.** Where the BLM authorizes a Permittee to subcontract a portion of the permitted activities, the Permittee must retain operational control of the permitted activities and must comply with any applicable special stipulations related to contractors and subcontractors which may include, but are not limited to, provisions regarding permit compliance, fee payment, reporting requirements, and insurance requirements.

- F. Advertising.** All printed, electronic, and oral advertising and representations made to the public and the Authorized Officer must be accurate. Although the addresses and telephone numbers of the BLM may be included in advertising materials, the Permittee will not seek or obtain trademark rights, use, or incorporate the names, trademarks, or logos of the BLM, the Government, or their employees in any advertising, promotional materials, sales literature, or on any product without the prior written approval of the BLM for the specific use. The Permittee shall not state or imply that the Government or any of its organizational units or employees endorses any product, service, or activity as being conducted by the BLM. The BLM does not directly or indirectly endorse any product or service provided, or to be provided, by the Permittee whether directly or indirectly related to this SRP. The Permittee may not portray or represent the permit fee as a special Federal user's tax. The Permittee must furnish the Authorized Officer with a current brochure or website, including price list.

- G. Responsibility of Permittee.** The Permittee assumes responsibility for inspecting the permitted area for any existing or new hazardous conditions, e.g., trail and route conditions, landslides, avalanches, rocks, changing water or weather conditions, falling limbs or trees, submerged objects, hazardous flora/fauna, abandoned mines, or other hazards that present risks for which the Permittee assumes responsibility.

- H. Resource Protection.** The Permittee cannot, unless specifically authorized, erect, construct, or place any building, structure, or other fixture on public lands. Upon completing the permitted activities, the lands must be restored as nearly as possible to pre-existing conditions.

- I. Display of Permit.** The Permittee, Permittee's employees, agents, and Authorized Officer approved subcontractors, must present or display a copy of the SRP to an Authorized Officer's representative or law enforcement personnel, upon request. If required, the Permittee must display a copy of the permit or other identification tag on equipment used during the period of authorized use.

- J. Operating Plan.** The operating plan submitted in the application corresponding to this permit is incorporated as the operating plan for this permit. Any changes to a Permittee's operations as described in this plan must be requested in writing to the BLM and approved in writing by the BLM. This request must receive prior written approval from the BLM Authorized Officer before any operating plan changes can take effect.

- K. Accounting Records.** The Authorized Officer, or other duly authorized representative of the BLM, may examine any of the books, documents, papers, or records pertaining to the permit or transactions related to it, in the custody, control, or possession of the Permittee or its employees, business affiliates, or agents for up to 3 years after expiration of the permit. For permits with fees greater than \$10,000 annually, when requested by the BLM, the holder, at their own expense, shall have their annual accounting records audited by an independent public accountant acceptable to the BLM. The permit holder must maintain internal accounting records pertaining to

this authorized use, and these records must be readily discernible from accounting transactions with other permits, business endeavors, or personal use. Accounting records must include the following:

1. A recordkeeping procedural outline or process plan.
 2. Customer receipt deposit log or similar detailed information, which includes at a minimum: (A) Customer identifier; (B) Location identifier; (C) Dated deposit and amount; (D) Gross fee collected; (E) Subtotal after each customer transaction; (F) Grand total after each deposit; (G) Grand total of year-end receipts.
 3. Corresponding monthly bank statement ledgers to the customer receipt deposit log or other compensation attributed to activities conducted under this permit.
 4. Price advertisements.
 5. Original customer reservation listings or event registration sheets.
 6. A record of all financial relationships with booking agents, advertisers, subcontractors, and business affiliates connected to permitted use.
 7. A record of all receipts or compensation including payments, gratuities, donations, gifts, bartering, etc., received from any source conducted under the permit.
 8. A record of all payments made by the permit holder and claimed as a deduction in the permit holder fee submission. Records consist of receipts, debit transaction logs, bank statements, or similar records.
 9. W-2 records or other similar records of employment for all employees conducting activities under the permit.
- L. Revenue Reporting.** The Permittee must submit a post-use report and any other required forms to the Authorized Officer by the due dates shown on the permit or annual validation. If the post-use report is not received by the established deadline, the permit may be suspended or terminated, and/or late fees assessed. The post-use reports for permits for commercial use must contain a trip-by-trip log of trip location, beginning and ending dates of each trip, number of clients, number of employees (including contractors and volunteers), and gross receipts for the trip. Post use reports for all permit types must contain the information requested by the BLM. Deductions based on pre- and post-trip transportation and lodging expenses and discounts based on percentage of time, acres, or miles off of public land, if being claimed, must be requested by the Permittee and approved by the BLM in writing in advance of the report submission. Receipts are required for all claimed deductions, including transportation and lodging, and must show proof of payment.
- M. Resource Damage and Injury Reporting.** The Permittee shall notify the Authorized Officer in writing within 24 hours of any incident that occurs while involved in activities authorized by this permit which results in death, personal injury requiring admission to a hospital, emergency evacuation, or in property damage greater than \$2,500 (lesser amounts if established by State law). The Permittee shall coordinate with the BLM and, in accordance with applicable law, submit any documentation related to the incident, including reports, within a time frame agreed upon with the Authorized Officer.
- N. Indemnification.** The Permittee waives all demands, claims, and causes of action against the United States and its officers, employees, agents, and representatives, and releases the United States and its officers, employees, agents, volunteers, and representatives from all liability, arising out of or resulting from the permitted activities and operations. The permitted activities and operations include all activities and operations occurring within locations identified in the permit area of operation, permit map, operating plan, and any associated published closure notices. The BLM issues this permit upon the express condition that the United States and its officers, employees, agents, volunteers, and representatives will be free from all liability arising out of, or resulting from, the permitted activities and operations. Accordingly, the Permittee hereby agrees to indemnify, defend, and save and hold harmless the United States and its officers, employees, agents, volunteers, and representatives from and against all liability arising out of, or resulting from, the permitted operations or activities.
- O. Insurance.** If required by the Authorized Officer, the Permittee shall carry general liability insurance against claims occasioned by the action or omissions of the holder, its agents, employees, volunteers, and contractors in carrying out activities and operations under this permit. The permitted activities and operations include all locations within the permit area of operation, permit map, operating plan, and associated published closure notices. The policy shall name the United States of America as additional insured, with waiver of subrogation against the United States, and must be issued by a company licensed to do business and in good standing in the state(s) covered by this permit. The Permittee agrees to have on file with the BLM copies of the above insurance with the proper endorsements.
- P. Fee Payment.** The Permittee must pay the required fees before the BLM will authorize the use identified in the permit. For installment payments when more than \$1,000 is owed, the Permittee must sign and submit a BLM promissory note, which must also be signed by the Authorized Officer. For multi-year permits, final payments may be adjusted based on post-use reports. For multi-year commercial permits, excess payments will be applied toward the following year's or season's estimated fee. For permits other than multi-year commercial permits, the BLM will give the Permittee the option whether to receive refunds or credit overpayments to future permits, less processing costs.
- Q. Equal Opportunity and Nondiscrimination.** The Permittee, its employees, and affiliates shall not discriminate against any person on the basis of race, color, sex, national origin, age, or disability or by curtailing or refusing to furnish accommodations, facilities, services, or use privileges offered to the public generally. In addition, the holder and its employees shall comply with the provisions of Title VI of the Civil Rights Act of 1964 as amended, Section 504 of the Rehabilitation Act of 1973, as amended, Title IX of the Education Amendments Act of 1972, as amended, and the Age Discrimination Act of 1975, as amended.

BURNING MAN 2025

SPECIAL RECREATION PERMIT

ADDITIONAL STIPULATIONS



1 PERMIT ADMINISTRATION

In addition to the terms and conditions contained in the Record of Decision and Special Recreation Permit Approval dated July 16, 2019, as well as the 17 general terms and conditions listed on the back of the Special Recreation Permit Form 2930-2, the following Additional Stipulations shall apply to the 2025 Burning Man Event. These Additional Stipulations may incorporate, by reference, information included in the 2025 Burning Man Event Operations Plan (Operations Plan). If there is a conflict between the Operations Plan and the Special Stipulations, the Stipulations shall control. BMP shall provide its latest version of the Operations Plan to the BLM before the BLM will issue the permit for the 2025 event. Modifications to the final Operations Plan concerning the stipulations and compliance with them will be coordinated with the BLM and may be accepted or denied by the Authorized Officer.

Consequences to BMP for failure to comply with these stipulations, are not limited to, a finding of non-compliance; suspension or cancellation of this permit per 43 C.F.R. § 2932.56; a monetary or other penalty per 43 C.F.R. § 2932.57; denial of subsequent application(s) for a SRP per 43 C.F.R. § 2932.26; and/or imposition of additional terms and conditions in subsequent years' permits (if granted), consistent with 43 C.F.R. §§ 2932.26 and 2932.41. The Bureau of Land Management ("BLM") reserves the right to assess additional cost recovery for any costs the BLM incurs as a result of any noncompliance with stipulations, per 43 C.F.R. § 2932.31.

2 GENERAL ADMINISTRATION

- 2.1 Upon advance notice to BMP, the BLM reserves the right to alter the terms, conditions, and stipulations of the permit for significant changes in BLM policy or administrative procedure, to prevent use conflicts, prevent resource damage, or protect public safety as provided in 43 C.F.R. § 2932.56.
- 2.2 BMP shall post a copy of its permit, these Special Stipulations, and the Federal Register Closure and Restriction Orders in prominent view at Center Camp Playa Info where cooperators and participants have an opportunity to read them. Additionally, the documents referenced above shall also be available for participants and staff on the Burning Man website within 15 days of the BLM's issuance of the permit.
- 2.3 BMP will provide maps of the city to the BLM according to the specifications provided in the BMP Operating Plan.
- 2.4 BMP shall provide the appropriate identification to its authorized personnel (i.e. staff ID, decals, designated camping areas, etc.) and will inform the BLM of the nature and appearance of such identification prior to the event.

- 2.5 BMP shall cooperate with the BLM when requested, to assist in removing individuals from the event as provided in 43 C.F.R. § 2932.57(a)(7). If BMP evicts anyone under BMP's internal procedures BMP will notify the BLM of the eviction and identify the evicted individuals.

3 POPULATION AND REPORTING

- 3.1 The number of attendees on the playa at any one time may not exceed 80,000 people (this is referred to as the “population cap”). An overage of 750 personnel, not to exceed 12 hours, is allowed to support contingency operations and without the BMP receiving a notice of noncompliance. This allows for BMP to adjust to the inherent uncertainties of such a large event. The cumulative maximum authorized population for the 2025 event is 87,000 total attendees, including Event participants, Burning Man Project (BMP) staff, and BMP volunteers. The population cap and the cumulative maximum population does not include government personnel or government contractors. BMP is required to keep the cumulative maximum population of the event from exceeding 87,000.
- 3.2 If during the event it appears that the number of participants arriving to enter the event is likely to exceed the population cap, then BMP must promptly notify the BLM in writing and provide implement BMP’s Population Contingency Plan per BMP Operations Plan. The BLM’s acceptance of such a contingency plan does not constitute approval for BMP to exceed the population cap under Special Stipulation 3.1, nor does it constitute any form of cure for noncompliance with Special Stipulation 3.1.
- 3.3 For historical purposes and press inquiries BMP shall provide the BLM in writing, the recorded cumulative population for the entire event beginning on the first day of the Phase 1 closure order through the end of the Post Event Inspection by close of business on the day following the Post Event Inspection.
- 3.4 Within 60 days after the event, BMP shall provide the BLM with detailed information regarding the number of staff and participants at the event site for the period of site occupancy. This information shall include daily counts for the period beginning on the first day of the Phase 1 closure order through the end of day of the Post Event Inspection.
- 3.5 Starting on the first day of the Phase 1 Closure Order and ending on the day of the Post Event Inspection by the BLM, BMP shall provide the BLM with a daily population count, which may be sent by email to Amber Franklin, Burning Man Project Manager, at afranklin@blm.gov, and Jonah Blustain, Field Manager, at jblustain@blm.gov.

4 INGRESS AND EGRESS

- 4.1 The location of the 2025 Burning Man Event Area is limited to the public closure area, with ingress and egress from the 8-Mile or Event playa entrance, the 12-mile or Vendor playa entrance (Point One), and the playa Airport. The specific location of the event site will be identified and requested by BMP and approved by the BLM prior to the commencement of event setup.
- 4.2 For the purposes of participant ingress, the main gate may be opened at 12:01 AM on Sunday, August 24, 2025. For the purposes of participant egress the main gate will be open until 12:00 PM on Tuesday, September 2, 2025. Pre-event surveys and site layout (including use of the communications tower) may begin on Thursday, July 24, 2025 (the start of the event closure order). Site occupancy, including construction of facilities and structures, may occur no earlier than Thursday July 24, 2025. Removal of all above-ground material (i.e., items that could pose a hazard to other playa users) will be completed no later than October 3, 2025). The exception to this requirement is the communications tower, which may remain on-playa throughout the cleanup period for safety purposes. The dates, calendar and procedures for event set up and cleanup will be outlined in the 2025 BMP Operations Plan.

5 VENDING AND COMMERICAL ACTIVITY

- 5.1 Commercial use is prohibited within the event closure area unless specifically authorized by the BLM in consultation with BMP. Commercial use is defined by 43 C.F.R. § 2932.5, and includes, but is not limited to, food services, waste disposal, recreational/trailer rental and/or air carrier services. BMP or the BLM will monitor the compliance of all commercial operators entering the event via the Main Gate, Point 1, and the Airport.
- 5.2 Any commercial vendors, whether OSS or EPC, supplying goods or services directly to the Burning Man Organization or participants at the event must have a permit from the BLM. The lone exception are those vendors working directly under the BMP SRP.
- 5.3 Prior to the event BMP shall take the following actions:
 - 5.3.1 BMP shall notify potential vendors and air carrier services in writing that they must obtain a BLM Special Recreation Permit (SRP) in order to enter into contract with BMP.
 - 5.3.2 BMP shall also provide the BLM with a list of known vendors, and air carrier services that BMP recommends be granted a BLM SRP to operate at the event.
 - 5.3.3 The BLM will immediately notify BMP if any recommended vendors and air operators do not meet the BLM's SRP requirements at 43 C.F.R. § 2932 and cannot be authorized to operate on public lands during the event.

- 5.3.4 BMP will immediately notify the BLM if BMP terminates any authorized vendors or air carrier services contract/agreement.
- 5.3.5 BMP will describe the procedure for BMP and BLM coordination of authorizing vendors, and air carrier services in the 2025 BMP Operations Plan.
- 5.4 During the event BMP shall take the following actions:
 - 5.4.1 BMP shall require all authorized vendors, and air carrier services to display identification as proof of their authorization to operate at the event by BMP and the BLM.
 - 5.4.2 Any vendors and air carrier services must show proof of their SRP within a reasonable amount of time (no more than 8 hours) when asked by authorized BLM and BMP personnel, as required by the Closure Order(s) and BMP's OSS or Air Carrier contracts.
 - 5.4.3 BMP will inform the BLM's Civilian Operations Lead of unauthorized vendors, and air carrier services discovered at the event.
- 5.5 Any vendors and air carrier services found operating at the event without a special recreation permit issued by BLM will be found to be in noncompliance and face eviction, and/or receive citations for noncompliance with 43 C.F.R. § 2932.
- 5.6 BMP will provide a copy of the 2025 Closure Order to all vendors, and air carrier services prior to the start of the event.
- 5.7 BMP staff volunteers, and vendors, shall comply with all applicable supplemental regulations as promulgated in the Closure Order(s) published in the Federal Register prior to the 2025 event.

6 HISTORICAL AND ARCHAEOLOGICAL RESOURCES (CULT-3 & 4, EIS Mitigations)

- 6.1 All participants and support staff will be informed that collection, excavation or vandalism of historical and archaeological artifacts or sites is illegal on public land. If BMP learns of the discovery of archaeological artifacts (objects greater than 50 years old) or human remains, BMP shall notify the BLM immediately.
- 6.2 BMP shall comply with 43 C.F.R. § 7.18 and shall not make available to the public any information concerning the nature and location of any archaeological resource.
- 6.3 Should BMP discover an archaeological resource, it must stop all activities in the discovery vicinity and protect the site until event completion or until notified otherwise by the BLM authorized officer.

7 LASERS

- 7.1 All mounted lasers on registered mutant vehicles, placed art projects and placed theme camps must be inspected and approved by BMP.

8 MUTANT VEHICLES AND ART CARS:

- 8.1 Mutant Vehicles more than 13 feet wide are issued "Playa Only" driving licenses, restricting operation within the city streets. BMP shall locate known "Playa Only" car camps on the outside streets of the city.
- 8.2 Art cars with flame effects shall not carry additional gasoline or diesel fuel tanks when in operation. Propane tanks are allowed on art cars with flame effects upon inspection from the Fire Art Safety Team (FAST) team at the Department of Mutant Vehicles (DMV) registration.
- 8.3 For vehicles with limited visibility as determined by BMP DMV, easily identifiable walkers and/or spotters are required. Examples of easily identifiable clothing include reflective safety vests, brightly colored or reflective hats, bandanas or shirts.
- 8.4 BMP shall notify BLM immediately when there is an art car related injury requiring medical treatment and transport to Rampart.

9 PROPANE

- 9.1 BMP's propane shall be dispensed at identified refueling stations by certified personnel.

10 OPERATIONS PLAN

- 10.1 BMP shall develop the following policies and procedures in their Operations Plan:
- 10.1.1 Must Reports - to include prompt notification to BLM when additional BMP resources are required to reduce the intensity of a potential conflict or developing situation involving Burning Man participants. Serious events include but are not limited to:
- Active shooter
 - Crash (Aircraft, Vehicle, to include off-playa incidents which could impact ingress or egress of participants)
 - Bomb threat/explosion or suspicious device
 - Emergency declaration by local or state agency
 - Fatality
 - Mass evacuation

- Mass casualty incident
- Terrorist action
- Hazardous materials
- Severe or adverse weather impacting event operations
- Missing child
- Road closure or significant traffic issues
- Sexual Assault and Domestic Violence
- Search & rescue impacting event operations
- Structure fire
- Structural collapse
- Confirmed suicide attempt
- Trending outbreak of illness/injury
- Wildland fire impacting event operations
- Evacuation Plan

10.2 Sanitation, medical, fire protection, security, participant camping, traffic management, drones, lasers, burn perimeters, safety, communicable illness safety plan.

11 BURNING EVENTS

11.1 BMP shall include BLM at the Man Burn briefing on the Thursday prior to the burn. Traditionally this meeting has been held at 1600.

11.2 BMP shall include BLM at the briefing on the Friday before the Temple Burn

11.3 BMP shall provide BLM a "Daily Burn Sheet" that shall include information on each burn, the perimeter size, the FAST Lead for the burn, image and location of the perimeter.

11.4 At large scale burns, participants who are stopped by BMP Rangers for repeatedly violating established burn perimeters shall be promptly turned over to BLM Law Enforcement.

11.5 All structures to be burned must meet BMP engineering standards for burnable structures, or they shall not be burned.

11.6 BMP shall provide forward deployment of appropriate ESD assets during large, planned events including large scale burns. BMP shall ensure Basic Life Support (BLS) and Advanced Life Support (ALS) care, and medical transport, are available during large unplanned events, including music events in the mobile sound zone.

11.7 BMP will provide the Winnemucca District a phone number to contact the Burning Man Airport during hours of operation and a point of contact who may be reached

before, during and after the event. The phone number must be provided to the SRP Monitor and Central Nevada Interagency Dispatch Center no later than 8/20/24 by noon (12:00 PM), before the Burning Man Airport (88NV) opens.

Central Nevada Interagency Dispatch Center (Business Hours): (775) 623-1555
Project Manager for 2025: Amber Franklin: afranklin@blm.gov

12 AVIATION

- 12.1 In the event of a fire within 100 nautical miles of the Burning Man 88NV airport, and with the issuance of Temporary Flight Restrictions (TFR), a BLM Division of Fire and Aviation air space coordinator may be assigned to the Burning Man airport.
- 12.2 The air space coordinator will partner with 88NV management to record tail numbers of inbound and outbound flights at 88NV, notify departing pilots of active TFRs and regulate departures of traffic to and from event.
- 12.3 Single Entry Commercial Aircraft Services, known as Singleton's, will be required to show proof of insurance to BMP via the Burner Express program. Carriers who do not show proof of insurance may not land.
- 12.3.1 BMP shall delineate the perimeter edges and ends of the Burning Man 88NV airport runways, as specified in the annual BMP Event Operation Plan.

13 BLM/BMP COORDINATION

- 13.1 A representative from BMP will meet with representatives from the BLM prior to the event to coordinate logistics for operation of the communication compound.
- 13.2 BMP and BLM will have a daily meeting plan for the purposes of communication and exchange of information. BMP personnel shall meet with BLM staff and representatives from the various cooperators during the event period at such other times and places as needed.
- 13.3 BMP shall make a member of its Board, or authorized representative(s), available to the BLM prior to the event for planning coordination. This member of its Board, or authorized representative(s) will also be available to the BLM after the event for coordination regarding any After Action Review, the SRP Evaluation and Post Site Inspection. BMP's Board member or authorized representative(s) must be authorized to represent and act on BMP's behalf to coordinate as needed with the BLM, law enforcement, and other event cooperators on issues requiring action. BMP must provide BLM with its authorized representative(s)/point of contact(s) by 07/25/2025. The BLM's representatives are listed below. The BLM representatives may use designees to represent them for certain functions.

- Bradlee Matthews, Incident Commander (IC)
- Jonah Blustain, Field Manager/Authorized Officer
- Amber Franklin, Project Manager
- Jenn Jones, Civilian Operations Chief
- Blaine Parnell, Law Enforcement Branch Chief
- Garrett Sarcinella, Law Enforcement Operations Chief
- Elisabeth Murphy, SRP Monitor

- 13.4 BMP and BLM, and other agencies as shall be mutually deemed appropriate, will cooperate in the development of a Unified Command (UC) structure, including designation of “Tier 1” leadership positions, for the management of available safety, security and infrastructure resources during an emergency incident. UC operations will be managed from the Emergency Operations Center (EOC) unless it is deemed more appropriate by Tier 1 leadership to have an incident-specific UC location. During the event, and during the immediate pre and post operating period, Tier 1 members will coordinate daily to review and discuss operating procedures and outcomes. Tier 1 members will coordinate in the event of an emergency threshold incident as defined in the BMP Ops Plan. BMP will ensure there is appropriate BMP representation in the Tier 1 leadership, available 24 hours a day 7 days a week during the event and will provide the name(s) of BMP representation to BLM by July 25, 2025.

14 THIRD PARTY COORDINATION

- 14.1 BMP shall confer and cooperate with the following agencies/entities prior to and during the event to address local issues and concerns: Pershing County Sheriff’s Office, Pershing County, Washoe County Sheriff’s Office, NDOT, Federal Aviation Administration, Washoe County Roads Department, Nevada Highway Patrol, and the Gerlach Volunteer/Truckee Meadows Fire Department.
- 14.2 BMP shall meet with the Pyramid Lake Paiute Tribe to address concerns and impacts to Tribal reservation resources anticipated from the Burning Man event.
- 14.3 BMP shall keep the BLM informed regarding progress on formal agreements/MOUs with affected Parties.

15 MINOR SAFETY PLAN

- 15.1 BMP will implement their safety plan for minors as documented in 2025 operations plan. BMP will make a diligent effort to enforce actions identified in the plan. A copy of the plan shall be provided to the BLM and the Pershing County Sheriff’s Office before or within 10 days of the BLM’s grant of the permit and be a part of the 2025 BMP Operations Plan.

16 SAFETY AND EMERGENCY PLANNING

- 16.1 BMP will coordinate the medical care of personnel injured during the two weeks preceding the Event, thereby limiting impacts to local emergency medical services.
- 16.2 BMP shall develop and cooperate in the implementation of contingency plans for operations of critical health and safety services under adverse conditions, including those that could cause cancellation or temporary suspension of the event. Such causes may include adverse weather, natural or human caused disaster, or social unrest. This effort shall apply to participants within the event area and enroute to and leaving the event.
- 16.3 Upon receiving a report of sexual assault at the Burning Man event, BMP must immediately notify the BLM through law enforcement dispatch and the Tier One process. Following such notification, BMP will initiate the steps outlined in the Sexual Assault Response Workflow within the 2025 Black Rock City Event Operations Plan.
- 16.4 Prior to the event, BMP shall disseminate emergency information to participants via the Burning Man Website, the Burning Man Survival Guide, and any other appropriate media.
- 16.5 During the event:
 - 16.5.1 Should event cancellation be necessary, critical health and safety systems must be as operational as reasonably possible during the duration of any temporary suspension, or until participants are able to leave the event site and the Gerlach/Empire area.
 - 16.5.2 BMP and the BLM will monitor forecast weather conditions. If weather forecasts suggest a high probability of adverse weather conditions that may result in disruptions to the event, both parties in conjunction with other appropriate agencies and cooperators will follow response plans and maintain appropriate strategies and actions to deal with potential impacts on participants. In the event of natural disaster or civil unrest, response plans, appropriate strategies and actions will be initiated immediately after any disaster or unrest occurs.
 - 16.5.3 BMP shall cooperate with the BLM and county law enforcement to warn participants headed into the event of event closure or other restrictions.
 - 16.5.4 BMP shall provide participants with current and projected conditions, allowed and prohibited actions deemed necessary for public health and safety as well as protection of the environment, and other appropriate public service announcements via BMIR, flyers, or loudspeaker broadcasts as needed.
 - 16.5.5 If event termination is required, an appropriate time frame will be established by the

Tier 1 group and other cooperators to facilitate safe removal of people and property.

16.5.6 BMP's medical contractor shall report daily to the BLM, and the Nevada Division of Public and Behavioral Health, providing a numerical breakdown of patient categories and all medical transports (between August 18 and September 4, 2025), including a breakdown of reasons for transport; and no later than 60 days after the event shall provide to the BLM a written final statistical report of such medical cases.

16.6 BMP shall manage fire suppression operations in Black Rock City in accordance with their annual Operating Plan to include operations pre, during, and post-event. BMP shall provide a minimum of two fire suppression apparatus (Type 6) and a Special Operations Response Apparatus. All personnel staffing apparatus shall comply with Firefighter 1 Certification from their home state, or NWCG Firefighter 2 Qualification. The fire suppression apparatus will be strategically placed within Black Rock City as determined necessary by BMP, including, at minimum, one fire tender and one apparatus (Type 6) assigned to coverage for the airport during hours of operation.

17 FEE SCHEDULE

17.1 The BLM shall collect a commercial use fee from BMP for the use of public lands for the event. The fee, as set by regulation 43 C.F.R. § 2930 and BLM Handbook H-2930-1 Special Recreation Permits, will be equal to 3% of the adjusted gross income derived from the use authorized under the SRP, plus any applicable assigned site fee and/or exclusive use fee, plus cost recovery, including application fees. Through the Collections and Billing System (CBS), the BLM will invoice BMP for a payment of at least 25% of the estimated commercial use fee (i.e. 3% of estimated gross receipts). Payment must be received by the BLM within 10 days after the permit is issued, 2025 Determination of gross income will be based on all payments received by BMP and its employees or agents for goods or services provided in connection with commercial activities authorized by the SRP. BMP shall provide BLM with an itemized detailed gross revenue report, prepared by a Certified Public Accountant, including, but is not limited to, ticket sales, authorized contractors operating under the Burning Man SRP, coffee and ice sales, revenue from filming and photography, fees associated with outside services and private donations received by BMP for management of the event on public lands.

17.2 The following schedule for payments will be used:

Payment	Due Date	Amount Due
1.	10 days after permit is issued by BLM; generated in CBS.	25% of estimated commercial use fees

2.	January 31, 2026 due date in CBS.	The remaining balance of commercial use fees
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- 17.3 BMP shall provide BLM with an itemized gross revenue report for all ticket sales. The report will include the number of tickets sold in each category and the price per ticket for the following categories as listed on the BM Tickets webpage.
- 17.4 BMP is responsible for the cost recovery payment, consisting of the actual costs of administering the Special Recreation Permit, including all direct and indirect costs, in addition to the commercial use fees. BMP must sign a Cost Recovery Agreement (CRA) within 10 days of the issuance of the permit. 100% of the cost recovery fee estimate shall be received prior to the start of the event as provided in the 2025 CRA.

18 SANITATION

- 18.1 BMP shall ensure there are an adequate number and suitable placement of toilets as needed throughout Black Rock City according to BMP's Operations Plan and the Nevada Division of Public and Behavioral Health's Mass Gathering permit requirements, in conjunction with the Nevada Revised Statute sanitation requirements. Throughout the event, restrooms shall be placed in strategic locations to accommodate participant's needs. Sufficient portable toilets must be supplied at areas likely to be used after dark. BMP shall ensure the toilets in the open playa are adequately lit and visible during nighttime activities. In conjunction with Mutant Vehicle mass gathering producers, BMP will stage sanitation resources in the deep playa. BMP will manage restrooms near the Temple according to the BMP Operations Plan.
- 18.2 BMP will educate participants about pumping limits, portable toilet locations, and best practices in desert camping. BMP shall continue to educate the event participants regarding the importance of appropriate disposal of human waste prior to the 2025 Burning Man event. BMP shall include a page on the Burning Man website that specifies the appropriate disposal of human waste for participants using personal portable toilets and provides information regarding the risks to human health of improperly disposed of human wastes. BMP shall inform the event participants on the legal ramifications to the individual and to the applicant of inappropriately disposed human waste including the possible revocation of permits, see NAC 444.5466 Disposal of sewage; plumbing (for Camping) and NAC 444.5492 (regarding provision of toilet facilities for mass gatherings). BMP will place portable toilets near the Temple throughout Sunday night.

19 TRAFFIC MANAGEMENT

- 19.1 BMP's Traffic Management Plan will include detail on Burning Man's traffic controls during ingress and egress. This plan will be approved by the BLM authorized officer and included in BMP's 2025 Operating Plan.
- 19.2 No more than 800 vehicles per hour shall be released from Black Rock City during the exodus period to avoid deterioration of the external roadway system to an unacceptable level of service (LOS E or F) (Note: Transportation engineers and planners commonly use the term level of service (LOS) to measure and describe the operational status of a roadway network. The Nevada Department of Transportation (NDOT) strives to maintain LOS D or better on all of its roadways. LOS levels E and F are considered unacceptable by NDOT).
- 19.3 BMP shall ensure the approval of at least one tow truck driver—either under the BMP permit or through a separate Special Recreation Permit (SRP) submitted to the BLM—to operate within the closure area. This driver will be responsible for assisting with the removal of vehicles requiring repairs and/or performing minor repairs necessary to make inoperable vehicles drivable for removal from the event site. In the event of an emergency, as determined by the Authorized Officer, additional tow truck companies may be authorized to operate within the closure area.
- 19.4 BMP shall coordinate with NDOT and the Washoe County Roads Department regarding the appropriate type of traffic control devices and shall use such devices in accordance with both agency's requirements. A copy of all necessary permits for encroachment within NDOT and Washoe County Roads Department rights-of-way for temporary traffic control measures (i.e. speed limit trailers, etc.) shall be provided to the BLM and to appropriate agencies/jurisdictions by BMP prior to the start of operations.
- 19.5 BMP shall coordinate with Washoe County Sheriff's Office and NDOT to request a temporary speed limit reduction and pedestrian crossings through the town of Empire. A reduced speed limit would improve the safety of parking along State Route 447 through Empire and pedestrians crossing the roadway.
- 19.6 BMP shall provide traffic control, using traffic control devices as determined by Washoe County Roads Department and NDOT, at County Road 34 entrances/exits to the Burning Man event, the "Y" intersection of State Route 447/County Road 34 and in the towns of Gerlach and Empire during heavy traffic periods. Flaggers shall be used at the intersection of State Route 447 and State Route 427.
- 19.7 To reduce impacts to the Pyramid Lake Paiute reservation located along the access routes, BMP shall coordinate with the Pyramid Lake Paiute Tribe. BMP shall work with the Pyramid Lake Tribe in developing the applicant's plan to increase public awareness and educational campaigns about Leave No Trace® on tribal land, including for example, signage on roads, Public Service Announcements on BMIR,

blog-posts, etc. Also, BMP shall continue to support and promote tribal enterprises that are setup to collect participant trash and recycling for a fee, which also helps with economic benefits of the region.

- 19.8 Event speed limits shall be posted on both Gate Road and the 12-Mile/Point I Road. BMP will provide clearly identifiable mileage markers on Gate Road to facilitate emergency response. Will-call area shall have an organized layout including signage.

20 HIGHWAY CLEAN-UP AND DEBRIS REMOVAL

- 20.1 BMP shall manage highway clean-up operations in accordance with their annual Operations Plan to include litter and debris collection along the roads and highways surrounding the event. Weather, traffic and other safety concerns permitting, BMP will begin this cleanup effort on Wednesday post- event and complete the effort by October 1, 2025. BMP representatives will also meet and confer with local entities that have reported concerns about event participants leaving trash, and BMP will work to mitigate these issues in order to prevent a reoccurrence of complaints, and to promote Leave No Trace ethics outside of the event. Operations shall focus on:

- County Road 34 from the “12-Mile” entrance to State Road (SR) 447
- State Route 447 from County Road 34 to Wadsworth
- Gerlach to the California state line, and
- State Route 446 from Nixon to State Route 445 near Sutcliffe and may include as necessary County Road 34 north of the event site to Jackson Lane.

- 20.2 BMP shall coordinate with NDOT and the Freeway Service Patrol to ensure that debris removal is conducted according to NDOT standards and protocols. BMP shall coordinate with Washoe County as needed to identify county roads impacted by event related trash and debris. BMP shall make best efforts to collect all event related trash that can be safely collected and will notify and coordinate with the appropriate agencies for any remaining items.

21 COMPLIANCE INSPECTIONS

- 21.1 BMP's operation and compliance with the terms, conditions and stipulations of the Special Recreation Permit, Form 2930-2 and BMP's Operation Plan will be evaluated through performance inspections before, during, and following the event. All campsites, vendor operating areas, and permittee operating areas are subject to compliance checks to monitor environmental, and vending compliance-related stipulations. This includes the Department of Public Works, First Camp, Heavy Equipment Yards, and the United Site Services Operation Area, among others.
- 21.2 BMP shall coordinate with the BLM and any other relevant agency to monitor environmental protection measures identified in these Additional Stipulations, the

temporary closure order, and BMP's Operations Plan. BMP will manage operations in accordance with their annual Operations Plan. BMP will document and begin to mitigate all violations of environmental protection measures within 24 hours of the violation being brought to BMP's attention. The 2025 BMP Operations Plan shall describe the monitoring, communication, and mitigation protocols for Environmental Compliance, including but not limited to:

- Trash fence integrity;
- Appropriate campfire containment measures and prohibitions;
- Protection of archaeological resources;
- Camping within designated areas only;
- Grey and black water dumping prohibitions;
- Proper trash removal and cleanup;
- Mitigation of vehicle drippings (oil, coolant, black water, etc.);
- Hazardous materials;
- Promotion of Leave No Trace ethics;
- Motorized vehicle, motorcycle and ATV/UTV limitations and prohibitions as they relate to environmental compliance and possible impacts;
- Appropriate disposal of human waste; and
- Burn containers raised off the playa.

21.3 BMP must clean the playa such that less than 10 percent of all Post Event Inspection points contain no more than 1 square foot per acre of debris/litter (SOIL-1, EIS mitigation).

21.4 BMP shall make personnel available immediately after the end of the post-event cleanup period, and if deemed appropriate by the BLM, during the spring following the event, to inspect the site with the BLM to determine any latent adverse impacts, such as pit depressions, bumps, depressions from roadways, ruts from vehicular traffic, or surfacing buried materials, to ensure that the site is returned to pre-event condition. Inspections of the event site, in the fall post-event, will be coordinated by the BLM using randomly placed transects on the site and a measurable cleaning standard. The inspecting party will intensively collect debris found on the ground within each transect. A follow-up spring inspection will be conducted only when deemed necessary by the BLM. BMP may make a written request for an extension of time for the completion of the cleanup if weather or some other catastrophic event interferes with access to the site for cleanup purposes. The BLM authorized officer may consider such a request. If cleanup studies indicate the Post-Event Cleanup Standard has been or is likely to be exceeded, the permit will be suspended until the site has been cleaned up to meet the standard listed above from the 2019 EIS.

22 EDUCATION

- 22.1 BMP will provide noxious weed and fire education to participants (VEG-1, EIS Mitigation).
- 22.2 BMP will educate participants on the historic Emigrant Trails within the NCA (CULT-1, EIS Mitigation).
- 22.3 BMP will notify participants that it is forbidden to dispose of human remains at the event (CULT-5, EIS Mitigation).
- 22.4 After consultation with PLPT, BMP will educate participants on items identified as issues of concern from PLPT (NAT-1, EIS Mitigation).
- 22.5 BMP will continue to educate participants regarding vehicle leaks and inspections, to decrease spills on the playa (WHS-2,3,4, EIS Mitigation).
- 22.6 BMP will educate participants on safe hauling, trailer safety, and proper tie down materials and methods to decrease items from falling off moving vehicles and safety (WHS-5, EIS Mitigation).
- 22.7 BMP will inform all pilots of flight restrictions associated with wilderness and wilderness study areas (WILD-1/WSA-1, EIS Mitigation).

23 FINAL CLEAN UP

- 23.1 The final phase of cleanup and restoration will be completed no later than October 5, 2025 in accordance with the last day the authorized 2930-2 (SRP). If unforeseen weather conditions arise, minor adjustments to the post-event cleanup deadlines may be granted by the BLM authorized officer.

Burning Man Project

Authorized Officer Signature

DocuSigned by:

Marnie Benson

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Date 7/22/2025

Bureau of Land Management

Authorized Officer Signature _____ Date _____